

# Free trade in legal education & challenge of admission requirements by Gordon Hughes and Arjuna Nadaraja

Internationalising the Australian Law Curriculum for Enhanced Global Legal Education and Practice

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#### General Agreement on Trade in Services

- GATS addresses professional mobility in the context of four modes of supply of delivery of cross-border trade:
  - Mode 1 Cross-Border Supplier (service supplier not present within territory)
  - Mode 2 Consumption Abroad (service supplier not present within the territory)
  - Mode 3 Commercial Presence (service delivered through commercial presence in territory of supplier)
  - Mode 4 Presence of a natural person (service delivered in territory with supplier present as a natural person)

#### Australia's current FTAs

- Australia's existing FTAs are:
  - Australia United States FTA
  - Singapore Australia FTA
  - ASEAN Australia-NZ FTA
  - Australia Chile FTA
  - Thailand Australia FTA
  - Australia NZ Closer Economic Relations

#### **Current FTA negotiations**

- Australia is currently negotiating FTAs with the following:
  - China
  - Gulf Cooperation Council (GCC)
  - Japan
  - Korea

#### Current FTA negotiations (cont'd)

- Malaysia
- India (Comprehensive Economic Cooperation Agreement)
- Indonesia (Comprehensive Economic Partnership Agreement)
- Pacific Agreement on Closer Economic Relations (PACER) Plus
- Transpacific Partnership Agreement

#### Professional mobility and FTA negotiations

- Traditionally, not much said specifically about the legal profession
- Government negotiators are limited in their ability to commit independent regulatory authorities
- USFTA established Working Group on Professional Services to support engagement between peak professional bodies (LCA/ILSAC initiatives since 2006)
- AANZFTA no outcomes specific to legal services except for Indonesia

#### Professional mobility and FTA negotiations (cont'd)

- Requires engagement between peak professional associations, academics, etc
  - Singapore FTA addresses legal services number of Australian law degrees recognised doubled from 4 to 8
  - More favourable visa arrangements for professionals and spouses
  - Singapore undertakes not to increase restrictions governing professional services
  - Right for firms to establish commercial presence through joint venture arrangements

#### Reciprocal expectations

- Regardless of the existence of FTAs, note the approach of key overseas jurisdictions towards foreign lawyers:
  - USA restrictions differ as between States, and are largely restrictive
  - Singapore no FIFO rules; FLCs permitted (nearly 1000 registered); foreign lawyers with relevant practice experience may sit for Singapore Bar examination
  - Malaysia no FIFO rules; no FLC registration; only foreign law graduates from universities recognised by Malaysia Qualifying Board can practise

#### Reciprocal expectations (cont'd)

- Japan FIFO restricted; registered FLCs permitted (currently about 360); foreign law degrees cannot be converted
- Korea FIFO not permitted; registered
   FLCs permitted; no formal recognition of foreign legal qualifications
- India FIFO, FLCs, not permitted (note FIFO decision in Balaji case, however)

#### The immediate challenge

Ultimately, the challenge is to ensure that quality overseas law degrees are given due recognition by Australian regulatory authorities, but not inferior overseas qualifications

#### The immediate challenge (cont'd)

- □ Hence, for example:
  - USA there are 200 ABA accredited law schools (including 6 with provisional accreditation). No correspondence or online law schools are accredited (but 12 such law schools are registered, for example, by the State Bar of California)

### Recognition of Australian law degrees overseas – direct benefits

- Economic benefits to Australian Universities
  - Increased numbers of foreign students studying law in Australia (Singapore, Brunei, Malaysia and India)
  - mobility of students and acdemics (trade in legal education services)

### Recognition of Australian law degrees overseas – direct benefits

- Economic and professional benefits to individual lawyers, and the Australian legal profession (and law firms?)
  - Australian trained graduates/lawyers gain a right to practise as local lawyers (USA)
  - mobility of lawyers (trade in legal services)

#### Overseas legal practitioners – destination Australia

- □ Two main categories:
  - 1. Legal advisory services in foreign law, and
  - 2. Local legal practitioner (Australian lawyer)

(Additional category of *ad hoc* admission to appear in court on the basis of a close nexus between the Barrister and the particular case)

#### Australian registered foreign lawyer

- Administered by local professional body
  - Temporary practice fly-in, fly-out (no registration)
  - Ongoing practice ('limited licence')
- Registration, not admission right to practice based on home practicing right/ licence

## Overseas qualified lawyers – admission as local practitioners

- State/Territory admitting authority
- Satisfy academic, practical legal training and good character requirements applicable to Australian trained graduates
- ILSAC vision: promote entry of overseas qualified lawyers – internationalise profession

# Assessment of overseas qualifications (Academic and Practical Legal Training)

- Uniform principles developed by the Law Admissions Consultative Committee (LACC)
  - agreed criteria for the assessment overseas qualifications (academic & PLT requirements)
  - discretion to take account of experience to offset academic and PLT requirements
- Tension between use of discretion and uniformity

# ILSAC's approach: admission of overseas qualified lawyers?

- Central assessment of overseas qualifications (continue to use LACC's uniform principles):
  - increased expertise in assessment and transparency
  - greater uniformity in the application of discretion (take account of experience to offset formal academic and PLT requirements)
  - greater consistency and fairness in outcomes
- National Legal Profession initiative has the potential to have positive impact

#### A truly international law degree?

- Develop a law degree that is common to multiple countries
  - a law degree that will satisfy the academic requirements necessary for admission to practise in several jurisdictions
  - consider Australia, Canada, England & Wales, New Zealand, and the USA for a start.
  - potential to have positive impact on other countries to join/internationalise.